June 28, 2017

United States House of Representatives Washington, D.C. 20515

RE: Vote NO on the No Sanctuary for Criminals Act, H.R. 3003, and Kate's Law, H.R. 3004

Dear Representative:

On behalf of the 407 undersigned local, state, and national immigrant, civil rights, faith-based, and labor organizations, we urge you to oppose the *No Sanctuary for Criminals Act*, H.R. 3003 and *Kate's Law*, H.R. 3004, and any similar legislation that jeopardizes public safety, erodes the goodwill forged between local police and its residents, and perpetuates the criminalization and incarceration of immigrants. H.R. 3003 would strip badly needed law enforcement funding for state and local jurisdictions, runs afoul of the Tenth and Fourth Amendment, and unnecessarily expands the government's detention apparatus. H.R. 3004 unwisely expands the federal government's ability to criminally prosecute immigrants for immigration-based offenses, excludes critical humanitarian protections for those fleeing violence, and doubles down on the failed experiment of incarceration for immigration violations.

Over 600 state and local jurisdictions have policies or ordinances that disentangle their state and local law enforcement agencies from enforcing federal immigration law.¹ The *No Sanctuary for Criminals Act*, H.R. 3003, seeks to attack so-called "sanctuary" jurisdictions (many of whom do not consider themselves as such) by penalizing state and local jurisdictions that follow the Fourth Amendment of the U.S. Constitution by refusing to honor constitutionally infirm requests for detainers.² H.R. 3003 penalizes jurisdictions by eliminating various federal grants, including funding through the Cops on the Beat program, the Edward Byrne Memorial Justice Assistance Grant Program, and any other federal grants to coerce state and local jurisdictions likely runs afoul of the Tenth Amendment's prohibition on commandeering, a position supported by over 300 law professors.³

"Sanctuary" policies are critical to promote public safety for local communities. Fearing referral to U.S. Immigration and Customs Enforcement, victims and witnesses of crime are significantly less likely to communicate with local law enforcement.⁴ Local law enforcement authorities have repeatedly echoed

¹ National Map of Local Entanglement with ICE, Immigrant Legal Resource Center, Dec. 19, 2016, <u>https://www.ilrc.org/local-enforcement-map</u>; Lena Graber, Nikki Marquez, Searching for Sanctuary: An Analysis of America's Counties & Their Voluntary Assistance With Deportations, Immigrant Legal Resource Center, Dec. 2016, <u>https://www.ilrc.org/searching-sanctuary</u>.

² Lena Graber, *Immigration Detainers Legal Update*, Immigrant Legal Resource Center, Feb. 2017, <u>https://www.ilrc.org/immigration-detainers-legal-update-october-2016</u> (providing an overview of various federal court decisions that have held requests for detainers are unconstitutional under the Fourth Amendment and unlawful under the Immigration and Nationality Act).

³ Letter from Annie Lai, Assistant Clinical Professors Law, UC Irvine School of Law, et. al, to Donald Trump, President, March 13, 2017, <u>https://www.ilrc.org/letter-law-profs-1373</u> ("Importantly, there is no exception to the Tenth Amendment that allows federal statutes and regulations to mandate the disclosure of private information about residents gathered by sanctuary jurisdictions in their sovereign capacity.").

⁴ Nik Theodore, Insecure Communities: Latino Perceptions of Police Involvement in Immigration Enforcement,

this sentiment, acknowledging that community policing policies are paramount to enhancing public safety.⁵ Indeed, "sanctuary" jurisdictions have less crime and more economic development than similarly situated non-"sanctuary" jurisdictions.⁶ Withholding critically-needed federal funding would, paradoxically, severely cripple the ability of state and local jurisdictions to satisfy the public safety needs of their communities.

Kate's Law, H.R. 3004, would further criminalize the immigrant community by drastically increasing penalties for immigrants convicted of unlawful reentry. Operation Streamline encapsulates our nation's failed experiment with employing criminal penalties to deter migration. Under Operation Streamline, the federal government prosecutes immigrants for reentry at significant rates.⁷ By all practical measures, Operation Streamline has failed to deter migration, wasted billions of taxpayer dollars, and unfairly punished thousands of immigrants who try to enter or reenter the United States to reunite with their children and loved ones.⁸ We fear that H.R. 3004's increased penalties for reentry would double down on this failed strategy, explode the prison population, and cost billions of dollars.

Instead of passing discredited enforcement-only legislation, Congress should move forward on enacting just immigration reform legislation that provides a roadmap to citizenship for the nation's eleven million aspiring Americans and eliminates mass detention and deportation programs that undermine fundamental human rights. Legislation that erodes public safety, disrespects local democratic processes, and raises serious constitutional concerns represents an abdication of the Congress' responsibility to enact fair, humane, and just immigration policy. In light of the above, we urge you to **vote NO on the** *No Sanctuary for Criminals Act*, H.R. 3003 and *Kate's Law*, H.R. 3004.

Please contact Jose Magana-Salgado, of the Immigrant Legal Resource Center, at <u>imagana@ilrc.org</u> or (202) 777-8999, if you have any questions regarding this letter. Thank you for your time and consideration.

Sincerely,

⁵ Letter from the Law Enforcement Immigration Task Force, et. al, to Chairman Chuck Grassley, Chairman of Committee on the Judiciary, et. al, (July 20, 2015), *available at* <u>http://immigrationforum.org/blog/chiefs-and-sheriffs-oppose-immigration-enforcement-policies-undermining-community-policing/;</u> Richard S. Biehl, *Communities are safer when law enforcement roles are clear*, THE HILL, July 15, 2015, *available at* <u>http://thehill.com/blogs/congress-blog/homeland-security/247880-communities-are-safer-when-law-enforcement-roles-are.</u>

https://www.law.berkeley.edu/files/Operation_Streamline_Policy_Brief.pdf.

Department of Urban Planning and Policy, University of Illinois at Chicago, May 2013, *available at* <u>http://www.policylink.org/sites/default/files/INSECURE_COMMUNITIES_REPORT_FINAL.PDF</u> (Study found that 70 percent of undocumented immigrants were less likely to report a crime for fear of referral to immigration authorities).

⁶ Tom K. Wong, *The Effects of Sanctuary Policies on Crime and the Economy*, Center for American Progress, Jan. 26, 2017, <u>https://www.americanprogress.org/issues/immigration/reports/2017/01/26/297366/the-effects-of-sanctuary-policies-on-crime-and-the-economy/</u>.

⁷ Joanna Lydgate, *Assembly-Line Justice: a Review of Operation Streamline*, The Chief Justice Earl Warren Institute on Race, Ethnicity & Diversity, Jan. 2010, *available at*

⁸ Alistair Graham Robertson, et. al, *Operation Streamline: Costs and Consequences*, Grassroots Leadership (Sept. 2012), *available at* <u>http://grassrootsleadership.org/sites/default/files/uploads/GRL_Sept2012_Report-final.pdf</u>.

National Organizations

America's Voice Education Fund American Federation of Teachers American Friends Service Committee (AFSC) American-Arab Anti-Discrimination Committee Americans Committed to Justice and Truth Asian American Legal Defense and Education Fund (AALDEF) Asian Americans Advancing Justice - AAJC Asian Americans Advancing Justice - Asian Law Caucus Asian Pacific American Labor Alliance, AFL-CIO (APALA) Asian Pacific Institute on Gender-Based Violence ASISTA Bend the Arc Jewish Action Black Alliance for Just Immigration Casa de Esperanza: National Latin@ Network Catholic Legal Immigration Network, Inc. **Center for American Progress Center for Employment Training** Center for Gender & Refugee Studies Center for Law and Social Policy Center for New Community Center for Popular Democracy (CPD) Christian Church (Disciples of Christ) Refugee & Immigration Ministries Christian Community Development Association **Church World Service** Coalition on Human Needs CODEPINK Columban Center for Advocacy and Outreach Committee in Solidarity with the People of El Salvador (CISPES) Community Initiatives for Visiting Immigrants in Confinement (CIVIC) **Defending Rights & Dissent Disciples Center for Public Witness Disciples Home Missions Dominican Sisters of Sparkill Drug Policy Alliance Easterseals Blake Foundation** Equal Rights Advocates Farmworker Justice Freedom Network USA Friends Committee on National Legislation Fuerza Mundial **Futures Without Violence Grassroots Leadership Hispanic Federation Hispanic National Bar Association** Holy Spirit Missionary Sisters - USA- JPIC

Immigrant Legal Resource Center **Intercommunity Peace & Justice Center** Interfaith Worker Justice Isaiah Wilson Jewish Voice for Peace Jewish Voice for Peace - Boston Jewish Voice for Peace - Tacoma chapter Jewish Voice for Peace - Western MA **Justice Strategies** Kids in Need of Defense (KIND) Lambda Legal Laotian American National Alliance Latin America Working Group Latino Victory Fund LatinoJustice PRLDEF League of United Latin American Citizens Lutheran Immigration and Refugee Service Mi Familia Vota Milwaukee Chapter, Jewish Voice for Peace NAACP National Center for Transgender Equality National Coalition Against Domestic Violence National Coalition for Asian Pacific American Community Development National Council of Asian Pacific Americans (NCAPA) National Council of Jewish Women National Council of La Raza (NCLR) National Day Laborer Organizing Network (NDLON) National Education Association National Immigrant Justice Center National Immigration Law Center National Immigration Project of the NLG National Iranian American Council (NIAC) National Justice for Our Neighbors National Korean American Service & Education Consortium (NAKASEC) National Latina Institute for Reproductive Health National Latina/o Psychological Association National Lawyers Guild National LGBTQ Task Force Action Fund National Network for Immigrant and Refugee Rights National Resource Center on Domestic Violence NETWORK Lobby for Catholic Social Justice OCA - Asian Pacific American Advocates **Our Revolution People's Action PICO National Network Queer Detainee Empowerment Project**

Refugee and Immigrant Center for Education and Legal Services (RAICES) School Social Work Association of America Sisters of the Presentation of the Blessed Virgin Mary, New Windsor Southeast Asia Resource Action Center (SEARAC) Southern Border Communities Coalition Southern Poverty Law Center T'ruah: The Rabbinic Call for Human Rights The Advocates for Human Rights The Hampton Institute : A Working Class Think Tank The National Alliance to Advance Adolescent Health The Queer Palestinian Empowerment Network The Sentencing Project The United Methodist Church - General Board of Church and Society U.S. Committee for Refugees and Immigrants UndocuBlack Network Unitarian Universalist Association Unitarian Universalist Legislative Ministry of New Jersey **Unitarian Universalist Service Committee UNITE HERE** United Child Care, Inc. United for a Fair Economy **UU** College of Social Justice UURISE - Unitarian Universalist Refugee & Immigrant Services & Education Voto Latino We Belong Together WOLA Women's Refugee Commission **Working Families** Yemen Peace Project YWCA USA

State and Local Organizations

(MILU) Mujeres Inmigrantes Luchando Unidas #VigilantLOVE 580 Cafe/Wesley Foundation Serving UCLA Acting in Community Together in Organizing Northern Nevada (ACTIONN) Advocates for Basic Legal Equality, Inc. Alianza All for All Alliance San Diego Allies of Knoxville's Immigrant Neighbors (AKIN) American Gateways Aquinas Center Arkansas United Community Coalition Asian Americans Advancing Justice - Atlanta Asian Americans Advancing Justice-LA Asian Americans United Asian Counseling and Referral Service Asian Law Alliance Asian Pacific American Legal Resource Center **Asylee Women Enterprise** Atlas: DIY Bear Creek United Methodist Church- Congregation Kol Ami Interfaith Partnership **Bethany Immigration Services Brighton Park Neighborhood Council Cabrini Immigrant Services of NYC Campaign for Hoosier Families Canal Alliance** Capital Area Immigrants' Rights Coalition CASA Casa Familiar, Inc. Casa Latina Casa San Jose **Catholic Charities** Catholic Charities San Francisco, San Mateo & Marin Causa Oregon CDWBA Legal Project, Inc. Central American Legal Assistance Central New Jersey Jewish Voice for Peace Central Pacific Conference of the United Church of Christ Central Valley Immigrant Integration Collaborative (CVIIC) Centro Laboral de Graton Centro Latino Americano Centro Legal de la Raza Centro Romero Chelsea Collaborative Chicago Religious Leadership Network on Latin America Church Council of Greater Seattle Church of Our Saviour/La Iglesia de Nuestro Salvador Episcopal Church Women United in New York State **Cleveland Jobs with Justice** Coalicion de Lideres Latinos-CLILA Coalition for Humane Immigrant Rights (CHIRLA) **Coalition of African Communities** Coloradans For Immigrant Rights, a program of the American Friends Service Committee Colorado People's Alliance (COPA) **Columbia Legal Services** Comite Pro Uno Comite VIDA Committee for Justice in Palestine - Ithaca Community Action Board of Santa Cruz County, Inc **Community Legal Services and Counseling Center**

Community Legal Services in East Palo Alto Community of Friends in Action, Inc. **Connecticut Legal Services, Inc CRLA Foundation CT Working Families DC-Maryland Justice for Our Neighbors Delaware Civil Rights Coalition** Do the Most Good Montgomery County (MD) Dominican Sisters ~ Grand Rapids (MI) Dream Team Los Angeles DTLA DRUM - Desis Rising Up & Moving East Bay Sanctuary Covenant **Ecumenical Ministries of Oregon** El CENTRO de Igualdad y Derechos El Monte Wesleyan Church **Emerald Isle Immigration Center Employee Rights Center** Encuentro End Domestic Abuse WI English Ministry ~ Korean Presbyterian Church of St. Louis **Episcopal Refugee & Immigrant Center Alliance Equal Justice Center Equality California Erie Neighborhood House** First Congregational UCC of Portland First Unitarian Universalist Church of Berks County Florida Center for Fiscal and Economic Policy Florida Immigrant Coalition, Inc. (FLIC) Franciscans for Justice Frida Kahlo Community Organization Friends of Broward Detainees Friends of Miami-Dade Detainees Georgia Latino Alliance for Human Rights **Gethsemane Lutheran Church** Grassroots Alliance for Immigrant Rights Greater Lafayette Immigrant Allies **Greater New York Labor Religion Coalition** Greater Rochester COALITION for Immigration Justice Grupo de Apoyo e Integracion Hispanoamericano HACES Hana Center Harvard Islamic Society Her Justice **HIAS** Pennsylvania **Hispanic Interest Coalition of Alabama Hispanic Legal Clinic**

Hudson Valley Chapter of JVP Human Rights Initiative of North Texas **ICE-Free Capital District** Illinois Coalition for Immigrant and Refugee Rights Immanuel Fellowship: a bilingual congregation Immigrant Justice Advocacy Movement (IJAM) Immigrant Legal Advocacy Project Immigration Action Group Immigration Center for Women and Children Inland Empire - Immigrant Youth Coalition (IEIYC) Interfaith Movement for Human Integrity International Institute of Buffalo Irish International Immigrant Center IRTF - InterReligious Task Force on Central America and Colombia Japanese American Citizens League, San Jose Chapter Jewish Voice for Peace - Albany, NY chapter Jewish Voice for Peace - Albuquerque Jewish Voice for Peace - Austin Jewish Voice for Peace - Bay Area Jewish Voice for Peace - Cleveland Jewish Voice for Peace - DC Metro Jewish Voice for Peace - Denver Jewish Voice for Peace - Ithaca Jewish Voice for Peace - Los Angeles Jewish Voice for Peace - Madison Jewish Voice for Peace - New Haven Jewish Voice for Peace - Philadelphia Jewish Voice for Peace - Pittsburgh Jewish Voice for Peace - Portland Jewish Voice for Peace - San Diego Jewish Voice for Peace - South Florida Jewish Voice for Peace - Syracuse, NY Jewish Voice for Peace - Triangle NC Jolt Justice for our Neighbors Houston Justice for Our Neighbors Southeastern Michigan Justice For Our Neighbors West Michigan JVP-HV. Jewish Voice for Peace-Hudson Valley Kentucky Coalition for Immigrant and Refugee Rights Kids for College Kino Border Initiative **Kitsap Immigrant Assistance Center** KIWA (Koreatown Immigrant Workers Alliance) **Korean Resource Center** La Casa de Amistad La Coalición de Derechos Humanos

La Comunidad, Inc. La Raza Centro Legal Lafayette Urban Ministry Las Vegas Chapter of Jewish Voice for Peace Latin American Legal Defense and Education Fund Latino Racial Justice Circle Latinx Alliance of Lane County Legal Aid Society of San Mateo County Legal Services for Children Lemkin House inc Long Island Wins Massachusetts Immigrant and Refugee Advocacy Coalition Massachusetts Law Reform Institute Middle East Crisis Response (MECR) Migrant and Immigrant Community Action Project Migrant Justice / Justicia Migrante MinKwon Center for Community Action **Mission Asset Fund** Mississippi Immigrants Rights Alliance (MIRA) Mosaic Family Services Movement of Immigrant Leaders in Pennsylvania (MILPA) Mujeres Unidas y Activas Mundo Maya Foundation National Lawyers Guild - Los Angeles Chapter New Jersey Alliance for Immigrant Justice New Mexico Dream Team New Mexico Immigrant Law Center New Mexico Voices for Children New Sanctuary Movement of Philadelphia **New York Immigration Coalition** NH Conference United Church of Christ Immigration Working Group North Carolina Council of Churches North County Immigration Task Force North Jersey chapter of Jewish Voice for Peace Northern Illinois Justice for Our Neighbors Northern Manhattan Coalition for Immigrant Rights Northwest Immigrant Rights Project (NWIRP) OCCORD Occupy Bergen County (New Jersey) OneAmerica OneJustice Oregon Interfaith Movement for Immigrant Justice - IMIrJ **Organized Communities Against Deportations OutFront Minnesota** Pangea Legal Services PASO - West Suburban Action Project

Pax Christi Florida Pennsylvania Immigration and Citizenship Coalition **Pilgrim United Church of Christ Pilipino Workers Center** Polonians Organized to Minister to Our Community, Inc. (POMOC) Portland Central America Solidarity Committee **Progreso: Latino Progress Progressive Jewish Voice of Central PA** Progressive Leadership Alliance of Nevada Project Hope-Proyecto Esperanza **Project IRENE** Puget Sound Advocates for Retirement Action(PSARA)n **Racial Justice Action Center Reformed Church of Highland Park Refugees Helping Refugees** Refugio del Rio Grande **Resilience Orange County** Rocky Mountain Immigrant Advocacy Network (RMIAN) **Rural and Migrant Ministry** Safe Passage San Francisco CASA (Court Appointed Special Advocates) Services, Immigrant Rights, and Education Network (SIREN) Sickle Cell Disease Association of America, Philadelphia/ Delaware Valley Chapter Sisters of St. Francis, St. Francis Province Sisters of St. Joseph of Rochester, Inc **Skagit Immigrant Rights Council** Social Justice Collaborative South Asian Fund For Education, Scholarship And Training (SAFEST) South Bay Jewish Voice for Peace South Texas Immigration Council Southeast Immigrant Rights Network St John of God Church Students United for Nonviolence **Tacoma Community House** Tennessee Immigrant and Refugee Rights Coalition Teresa Messer, Law Office of Teresa Messer Thai Community Development Center The Garden, Lutheran Ministry The International Institute of Metropolitan Detroit The Legal Project **Tompkins County Immigrant Rights Coalition** Transgender Resource Center of New Mexico Trinity Episcopal Church **U-Lead Athens** Unitarian Universalist Mass Action Network Unitarian Universalist PA Legislative Advocacy Network (UUPLAN)

United African Organization **United Families** University Leadership Initiative University of San Francisco Immigration and Deportation Defense Clinic **UNO Immigration Ministry** UPLIFT **UpValley Family Centers** VietLead Vital Immigrant Defense Advocacy & Services, Santa Rosa, CA Volunteers of Legal Service Washtenaw Interfaith Coalition for Immigrant Rights Watertown Citizens for Peace, Justice, and the Environment Wayne Action for Racial Equality WeCount! **WESPAC** Foundation Wilco Justice Alliance (Williamson County, TX) Women Watch Afrika, Inc. Worksafe Young Immigrants in Action YWCA Alaska YWCA Alliance YWCA Berkeley/Oakland YWCA Brooklyn YWCA Clark County YWCA Elgin YWCA Greater Austin YWCA Greater Pittsburgh YWCA Greater Portland YWCA Madison YWCA Minneapolis YWCA Mount Desert Island YWCA NE KANSAS YWCA of Metropolitan Detroit YWCA of the University of Illinois YWCA Olympia YWCA Pasadena-Foothill Valley YWCA Rochester & Monroe County YWCA Southeastern Massachusetts YWCA Southern Arizona YWCA Tulsa YWCA Warren YWCA Westmoreland County